

## Illinois Department of Commerce & Economic Opportunity

# ILLINOIS NEW MARKETS DEVELOPMENT PROGRAM (NMDP) GUIDELINES

# NOTICE FOR THE 2025 ALLOCATION:

On January 8, 2025, the Department of Commerce and Economic Opportunity (DCEO) will be accepting applications for NMDP tax credits. The application will be available on DCEO's NMDP website. Please note that all applications must be submitted during working hours (**09:00 - 17:00 CST**) **January 08, 2025**. This round's QEI Allocation is \$119,918,630.11. See the section "Additional 2024 Allocation Details" for additional information. *If you have any questions regarding the program, please submit them to CEO.NewMarkets@illinois.gov.* 

## **DEFINITIONS:**

CREDIT ALLOWANCE DATE: the date on which the investment is initially made, and each of the six anniversary dates of that date.

LONG-TERM DEBT SECURITY: any debt instrument issued by a qualified community development entity, at par value or a premium, with an original maturity date of at least seven years from the date of its issuance, with no acceleration of repayment, amortization, or prepayment features prior to its original maturity date.

PURCHASE PRICE: the amount paid to the issuer of a qualified equity investment for that qualified equity investment.

QUALIFIED ACTIVE LOW-INCOME COMMUNITY BUSINESS (QALICB): Under IRC 45D(d)(2), any corporation (including a nonprofit corporation) or partnership, for any taxable year:

- At least 50 percent of the total gross income of such entity is derived from the active conduct of a qualified business within any low-income community.
- A substantial portion of the use of the tangible property of such entity (whether owned or leased) is within any low-income community.
- A substantial portion of the services performed for such entity by its employees are performed in any lowincome community.
- Less than 5 percent of the average of the aggregate unadjusted bases of the property of such entity is attributable to collectibles (as defined in IRC 408(m)(2)) other than collectibles that are held primarily for sale to customers in the ordinary course of such business; and
- Less than 5 percent of the average of the aggregate unadjusted bases of the property of such entity is attributable to nonqualified financial property (as defined in IRC 1397C(e)).

Any business that derives or projects to derive 15 percent or more of its annual revenue from the rental or sale of real estate is not considered to be a qualified active low-income community business unless it falls into an exception contained in 20 ILCS 663/5.

QUALIFIED COMMUNITY DEVELOPMENT ENTITY (CDE): Under IRC 45D(c)(1), any domestic corporation or partnership if:

- The primary mission of the entity is serving, or providing investment capital for, Low-income communities or low-income persons.
- The entity maintains accountability to residents of low-income communities through their representation on any governing board of the entity or on any advisory board to the entity, and
- The entity has entered into or is controlled by an entity that has entered into, an allocation agreement with the Community Development Financial Institutions (CDFI) Fund of the U.S. Treasury Department with respect to credits authorized by Section 45D of the Internal Revenue Code of 1986, as amended, that includes the State of Illinois within the service area set forth in that allocation agreement.

QUALIFIED EQUITY INVESTMENT (QEI): any equity investment in, or long-term debt security issued by, a qualified community development entity that:

- 1. Is acquired after the effective date of this section at its original issuance solely in exchange for cash;
- For QEIs made before January 1, 2017, has at least 85% of its cash purchase price used by the issuer to make qualified low-income community investments in the State of Illinois; for QEIs made on or after January 1, 2017, has 100% of the cash purchase price used by the issuer to make qualified low-income community investments in the State of Illinois; and
- 3. Is designated by the issuer as a qualified equity investment under NMDP statute and is certified by DCEO as not exceeding the statutory limitation of this program.
- 4. This term includes any qualified equity investment that does not meet the provisions of item (1) of this definition if the investment was a qualified equity investment in the hands of a prior holder.

QUALIFIED LOW- INCOME COMMUNITY INVESTMENT (QLICI): any capital or equity investment in, or loan to, any qualified active low-income community business. With respect to any one qualified active low-income community business, the maximum amount of qualified low-income community investments made in that business, on a collective basis with all of its affiliates that may be counted towards the satisfaction of paragraph (2) of the definition of qualified equity investment, shall be \$10,000,000 whether issued to one or several qualified community development entities.

TAX CREDIT: means a credit against any income, franchise, or insurance premium tax, including insurance retaliatory taxes, under Illinois law.

## **APPLICATION PROCESS:**

NMDP Tax Credit applications for the 2025 allocation will be accepted January 8, 2025. Submissions using prior application forms will be rejected. All applications will be time-stamped by DCEO. Each application must include a \$5,000.00 application fee, made either through the online portal or via check made payable to the *Illinois Department of Commerce and Economic Opportunity*, with "New Markets" in the memorandum line, c/o "DCEO, Attn: Financial Management, 607 E. Adams Street, Springfield IL 62701." If paying by check, no names should be written on the check.

> DCEO has the right to request supplemental information from the applicant.

Please note: demand for the Illinois NMDP Tax Credit allocations is expected to be high, and it is likely no credits will remain after January 8, 2025.

If a recipient fails to receive the investment within the time required by law and the allocation lapses, DCEO will post information about a new allocation application period on its website. DCEO will announce the results of the allocation, including the recipients and amounts, as soon as is practicable.

Only an applicant CDE that is certified by the Federal NMTC program and has entered into an allocation agreement with the CDFI is eligible to participate in the Illinois NMDP.

An applicant may not

1. include amounts that are committed to projects in other jurisdictions as of the application submission date.

2. include amounts that are committed to projects in Illinois that are not eligible under the Illinois New Markets Development Program (i.e. the federal QALICB does not meet the definition of a "Qualified active low-income community business" in the Illinois New Markets Development Program Act as of the date of the application submission)

3. include amounts that are committed to other jurisdictions under any requirement of an allocation agreement or under any agreement with another state jurisdiction."

- The applicant CDE will apply to DCEO on a first-come, first-serve basis, with a non-refundable \$5,000 application fee.
- Public Act 100-0408 established a priority for proposed QEIs that will be designated as qualified equity investments under Section 45 of the Internal Revenue Code of 1986 (federal QEIs), as amended. Credits will be allocated for proposed QEIs that will not be designated as federal QEIs only after all federal QEI allocation requests submitted have been filled.
- DCEO will review the application for eligibility and completeness. DCEO may deny the application in full or in part. Lack of response to a question or modifying the application will result in the application being considered ineligible.
- If the application is denied in part, the applicant CDE will have 15 days from notice of denial to complete its application. If approved, it shall be considered completed on the original date of submission (January 8, 2025).
- Once eligibility is determined, DCEO will issue a preliminary letter of approval to the applicant CDE which will include an allocated amount of Illinois NMDP Tax Credits contingent upon QEIs being made within 30 days of the date of the preliminary letter of approval.
- The CDE must provide DCEO with evidence of the receipt of the cash investment within 10 business days after receipt, and, in the case of a QEI that is designated federal QEI, proof of such designation (e.g., I.R.S. form 8874 or any other document indicating this designation in the CDE's books and records using any reasonable method).
- Applicants not successful in receiving or providing proof of investment or otherwise allowing their preliminary certification to lapse may not issue QEI and the credits will be made available following an announcement and new application form being posted on DCEO's website.
- Applicant CDEs receiving an allocation are required to submit an annual report/description of the investment activity into QALICBs prior to the anniversary dates of the Credit Allowance Date.

#### THE TAX CREDIT:

A person or entity that makes a QEI earns a vested right to tax credits. On each credit allowance date of the QEI, the purchaser of the QEI, or subsequent holder of the QEI, is entitled to a tax credit during the taxable year that includes the credit allowance date.

The tax credit amount shall be equal to the applicable percentage of the purchase price paid to the issuer of the QEI:

- 0% for each of the first two credit allowance dates
- > 7% for the third credit allowance date
- > 8% for the next four credit allowance dates

The amount of tax credit claimed shall not exceed the amount of the taxpayer's state tax liability for the tax year which the tax credit is claimed. The tax credit is not refundable or transferable. Any amount of the credit that cannot be used in the taxable year may be carried forward to any of the taxpayer's five subsequent taxable years.

Tax credits earned by a partnership, limited liability company, S corporation, or other "pass-through" entity may be allocated to the partners, members, or shareholders of that entity for their direct use in accordance with the provision of any agreement among the partners, members, or shareholders.

The issuer of the QEI shall certify to DCEO the anticipated dollar amount of such investments to be made in Illinois during the first 12-month period following the initial credit allowance date. DCEO shall limit the monetary amount of the QEI to no more than that which will produce \$25 million dollars of tax credits in any fiscal year. The limitation of QEI shall be based on the anticipated utilization of credits without regard to the potential for taxpayers to carry forward tax credits to later tax years.

#### **RECAPTURE:**

The Illinois Department of Revenue has the right to recapture under the following provisions:

- Any amount of the federal tax credit available with respect to a qualified equity investment that is eligible under this program is recaptured under the federal NMTC program.
- The issuer redeems or makes principal repayment with respect to a qualified equity investment prior to the seventh anniversary of the issuance of such qualified equity investment.
- The issuer fails to invest at least 100 percent of the cash purchase price of the QEI (85 percent for QEIs prior to January 1, 2017) in QLICI in the State of Illinois within 12 months of the issuance of the QEI and maintain such a level of investment in QLICI in Illinois until the last credit allowance date for such QEI.